

# A STEWARDSHIP STRATEGY FOR GRIZZLY BEARS IN THE NORTH CASCADES OF BRITISH COLUMBIA



A framework through which grizzly bears can be restored to the North Cascades landscape and stewarded for generations to come through partnership and collaboration.

August 2024

North Cascades Grizzly Bear Stewardship Team



v: 2 September 2024

## DISCLAIMER

The North Cascades Grizzly Bear Stewardship Strategy identifies goals, objectives, and a framework for coordinating necessary actions to recover grizzly bears in the North Cascades Grizzly Bear Population Unit based on Indigenous Knowledge systems and the best available scientific information. This Stewardship Strategy shall not create obligations or commitments legally binding on the strategy participants. The objectives and action items herein are subject to governmental and management partner priorities, budgetary constraints, and modifications necessary to accommodate new objectives or findings. This Stewardship Strategy uses an adaptive management framework to achieve shared recovery goals and objectives. It recognizes that approaches and actions used in habitat and population restoration may need to be modified in the future to be effective or accommodate the need for new objectives.

Success in this grizzly bear recovery initiative depends on the commitment and cooperation of many constituencies that may be involved in implementing this Strategy's directions. The North Cascades Grizzly Bear Team (North Cascades Team) invites everyone who shares concerns about grizzly bears to support and participate in the recovery and stewardship of grizzly bears in southwest B.C. and ensure their meaningful ecological and cultural relationships are maintained within the lands they have traditionally inhabited.

Copies of this Strategy may be obtained from:

[jointnationsgrizzlybear.com](https://jointnationsgrizzlybear.com)

### **This Strategy may be cited as:**

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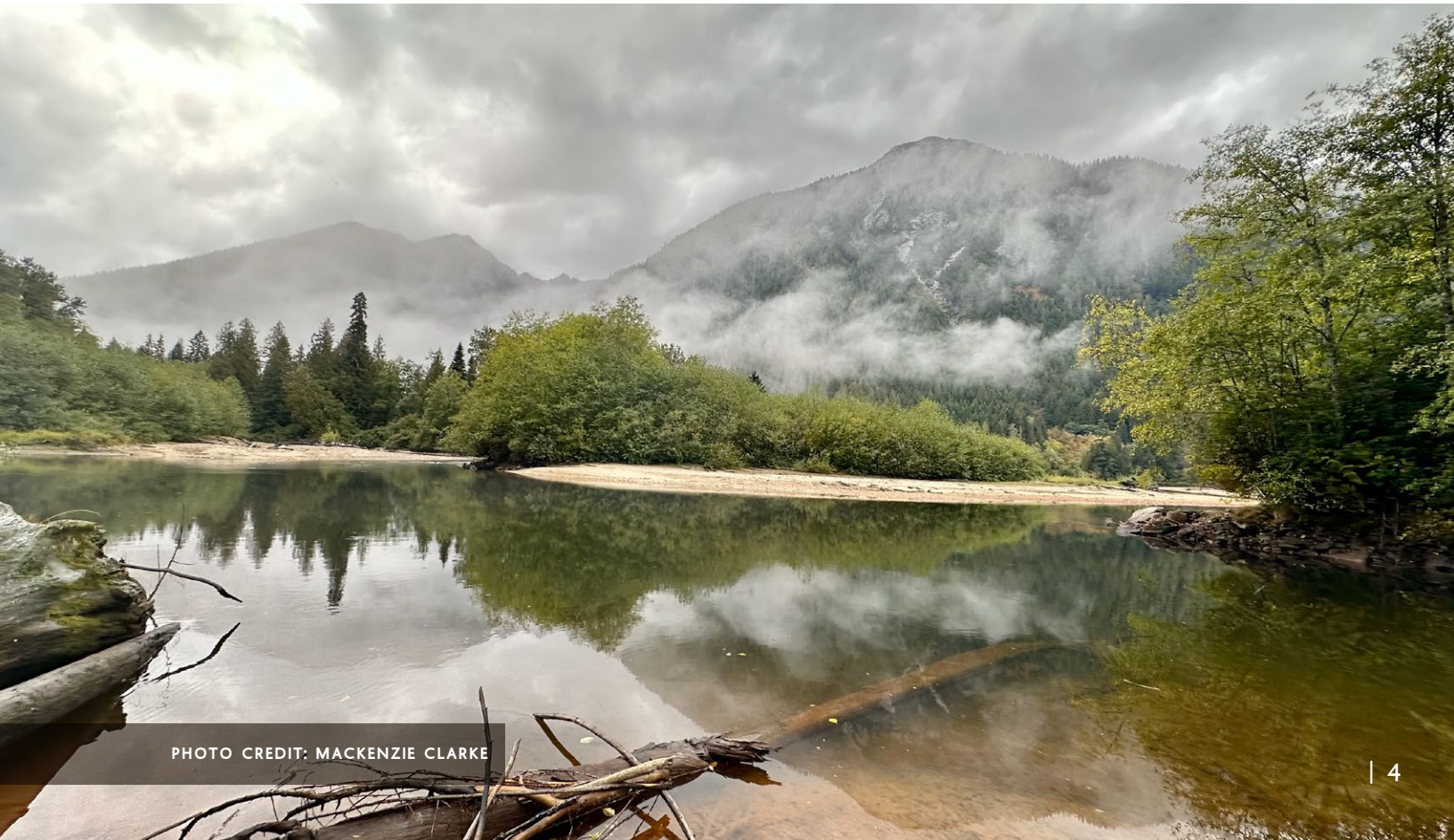




## ACKNOWLEDGEMENTS

The successes, to date and in the future, of the North Cascades Grizzly Bear Stewardship Initiative are dependent on multiple partnerships, collaboration across many boundaries, and broad support from the partners participating in the Southwest Grizzly Bear Steering Committee. Special acknowledgements for:

- Partnering Nations Stó:lō , Nlaka’pamux, St’at’imc, Secwépemc, and the Syilx Nation. The Syilx Nation ultimately held the pen on this document but strived to represent the unique connections and contributions of all partnered Nations in the North Cascades.
- Conservation Northwest and Coast to Cascades Grizzly Bear Initiative for continued and unwavering support for Grizzly Bear recovery in the North Cascades, providing advice, support, facilitation and much more.
- The Province of B.C. for their commitment to a collaborative and First Nation-led approach to Grizzly Bear stewardship, and the continued placement of capacity, resources and participation in the North Cascades Team.
- The consultants and experts who continue to help restore grizzly bears to the North Cascades landscape.





## Partners

Okanagan Nation Alliance (“ONA”) as comprised of leadership of

- Syilx Okanagan Member Communities
- Okanagan Indian Band
- Upper Nicola Band
- Westbank First Nation
- Penticton Indian Band
- Osoyoos Indian Band
- Lower Similkameen Indian Band



The Province of BC recognizes the importance of Grizzly Bear in First Nations’ laws and protocols and as an iconic species for British Columbians. BC is collaborating with First Nation partners on recovery planning for the NC GBPU and is supporting First Nation’s led-actions including communication and outreach, human-bear conflict management, habitat stewardship, adaptive management and monitoring.



Nlaka’pamux Nation Tribal Council, as comprised by leadership from

- Snepa,
- Nteq’m
- Lytton
- Skuppa
- Boothroyd



**STSA**



**S'ólh Téméxw  
Stewardship  
Alliance**

- Chawathil First Nation
- Cheam First Nation
- Seabird Island Band
- Shxw'ōwhámél First Nation
- Skawahlook First Nation
- Skwah First Nation
- Sumas First Nation
- Yale First Nation
- Aitchelitz First Nation
- Shxwhá:y Village
- Skowkale First Nation
- Soowahlie First Nation
- Squ.Oiala First Nation
- Tzeachten First Nation
- Yakwekwioose First Nation as represented by the Ts'elxwéyeqw Tribe Limited Partnership





## GLOSSARY OF TERMS



**Adaptive management:** an iterative process utilizing systemic approaches to continually learn from management interventions and apply that knowledge to develop more effective management decisions.



**Connectivity:** A measure of the extent to which individuals within a species can migrate or exchange genetic material between different subpopulations, habitats, or geographic locations.



**Habitat:** The locality or environment in which an animal lives. It includes the physical and biological factors that influence the growth and survival of that organism or population, such as climate, vegetation, water availability, and the presence of other species.



**Secure Habitat:** Refers to a habitat with low potential for human-caused mortality. This is usually associated with areas with low road density or no road access, seldom used by people.



**Fragmentation:** the physical disintegration of continuous habitats into smaller units or patches, most often caused by urban or transport network expansion. This has various environmental, social, climate change adaptation and mitigation, and biodiversity implications.




**Indigenous Knowledge:** a living knowledge system held by Indigenous people, which is place-based and rooted within a cultural context. As a cumulative knowledge system, Indigenous knowledge provides insight into nature's wide-ranging and complex relationships and dynamics. These can range from wildlife population trends, phenology, species habitat use, population genetic structure, and ecosystem response to natural disturbances (e.g., fire, floods, drought). Indigenous Knowledge systems have developed through intergenerational teaching, oral histories, direct observations.



**Coexistence:** people and animals living together in the same communities at the same time.





For Syilx people, ki?lawna? (grizzly bear) is a significant part of our laws and protocols and are an important part of our creation stories and reminds us of our responsibilities to our tmxwulaxw (land)."

Bear is a close friend to man."  
Stólō Story



## EXECUTIVE SUMMARY

First Nations in southwest B.C. have revered the grizzly bear as a relative and steward of the landscape, and for the resources it has provided to their communities since time immemorial. The North Cascades (N.C.) grizzly bear population was dramatically reduced in size and distribution by many decades of persecution, overhunting, and isolation. British Columbia now classifies this grizzly bear population unit (GBPU) as having an extreme conservation priority (B.C. Ministry of Forests, 2024). The International Union for the Conservation of Nature (IUCN) ranks the N.C. Grizzly Bear unit as Critically Endangered.



The North Cascades Grizzly Bear Stewardship Strategy, supported by the Joint Nations Grizzly Bear Initiative (JNGBI), provides the framework for restoring grizzly bears to the North Cascades landscape and stewarding this species for generations to come through partnership and collaboration. The JNGBI is founded on resolutions and direction from Stó:lō, Nlaka'pamux, St'át'imc, Syilx and Secwepemc Nation leadership, including a 2018 Joint Nation Grizzly Bear Resolution and Okanagan Nation Alliance Tribal Council Resolution 2014 (Appendix A and C) to protect and conserve grizzly bears.

The Stewardship Strategy is designed to provide Provincial government partners, communities, and stakeholders with a transparent and inclusive process for successfully recovering grizzly bears in the North Cascades landscape while taking appropriate steps to support human-bear coexistence. This initiative benefits from lessons learned in the 2001 North Cascades Grizzly Bear Recovery Strategy Process and learnings from successful grizzly bear recovery models in other regions. The Stewardship Strategy holds up the cultural understandings, values, responsibilities, and knowledge systems of Indigenous Peoples from Nations leading this process and aims to integrate with local communities as steps are taken to recover grizzly bears in the area. The Stewardship Team will oversee the implementation of the Stewardship Strategy and necessary stewardship actions for the North Cascades GBPU through the objectives and priority actions presented in this document. In this process, the Stewardship Team is committed to supporting comprehensive stakeholder and public engagement, recognizing that successful recovery will depend on local support.

## INTRODUCTION

### Indigenous Values, Perspectives, and Relationships with Grizzly Bears

Indigenous Peoples living in southwest B.C. have deep, place-based connections with the land, wildlife, and water. Indigenous peoples' relationships with the natural world are unique to the diversity of cultures, worldviews, ways of being, and knowledge systems that each Indigenous culture embodies. The grizzly bear is a relative with whom they have shared land and resources since time immemorial. The Syilx, Stó:lō, Nlaka'pamux, St'at'imc, and Secwépemc peoples today have close relationships with grizzly bears based on respect and reciprocity from the significant ecological, cultural and spiritual roles that the grizzly bear holds. Grizzly bears are recognized as guardians of their lands and revered for their positive influence on ecosystems and species. While they may share some commonalities, Indigenous Peoples from different Nations hold diverse and distinct values, languages, philosophies, and spirituality – so it is imperative that their perspectives and knowledge systems not be characterized under a singular model.

To Indigenous Peoples in southern B.C., the grizzly bear is a teacher and is credited with showing the people the beneficial foods and medicines and how they may be harvested through cyclical foraging seasons or seasonal rounds (Appendix D).



### One Bear, Many Names

Grizzly Bears (*Ursus arctos*) have many different names, in many different languages. Below are some of the different names in Indigenous languages from the North Cascades region, for what is known in English as a “grizzly bear” or “brown bear”.

St'alhálam (St'át'imcets)  
Skémis, stkwiḱwéy (Secwépemctsin)  
Xeytl'áls (Halq'emeylem)  
Te sexwsúxw (Nlaka'pamux)  
kiḱlawna? (Syilx)

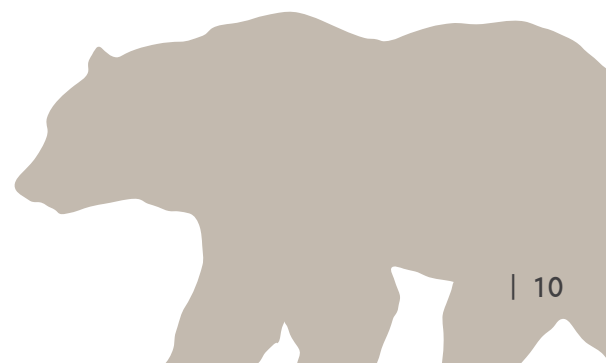






PHOTO CREDIT: UBC STUDIO



Two-Eyed Seeing refers to learning to see from one eye with the strengths of indigenous ways of knowing and Indigenous Knowledge and from the other with the strengths of Western settler knowledge and ways of knowing, thus learning to use both eyes together for the benefit of all (Bartlett, Marshall, & Marshall, 2012). This Strategy is written through that lens to the best of our ability.

## Indigenous peoples hold inextinguishable responsibilities to their land and resources within their homelands.

Indigenous knowledge systems are living knowledge systems grounded in rights and responsibilities for all life forms. It utilizes adaptive and collaborative processes essential for success in contemporary resource management and decision-making processes. Lessons learned from previous recovery efforts for grizzly bears in the North Cascades demonstrate the clear need for inclusive, local and place-based approaches (Austin 2004).

Therefore, the perspectives, Knowledge and cultural approaches held by the Joint Nations are foundational to the recovery process and will be integrated into management decisions and actions through a Two-Eyed Seeing approach, ensuring the successful recovery and long-term stewardship of the North Cascades grizzly bear. Two-Eyed Seeing (Etuaptmumk) is a guiding principle developed by Mi'kmaq Elder Albert Marshall of the Mi'kmaq Nation of Cape Breton Island (Unama'ki), Nova Scotia.





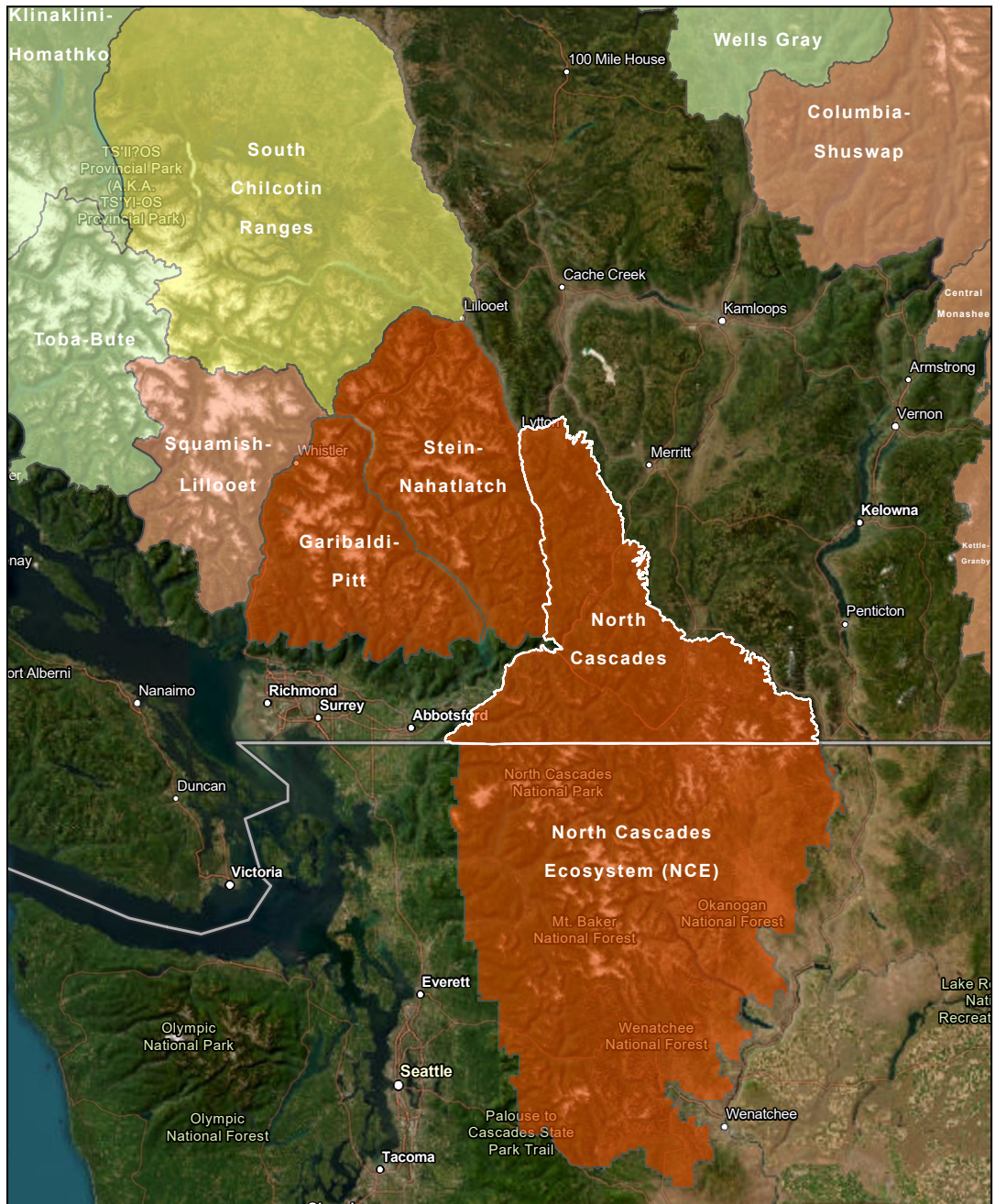
Indigenous peoples have taken care of their homelands through applying their principles, laws, language, protocols, and intergenerational planning strategies. That has led to thousands of years of resilience, harmony, and adaptation within their Territories. The Strategy attempts to hold up the shared responsibilities and relationships maintained by the the Syilx, Stó:lō , Nlaka'pamux, St'at'imc, and Secwépemc Peoples with grizzly bears and the land supporting them.

Recovery efforts will use mutually acceptable approaches towards sharing knowledge collectively to advance long-term protection and stewardship of populations and habitat within the North Cascades.

Incorporation of non-indigenous knowledge of the N.C. GBPU including support in restoration and enhancement activities will be paramount for success. Thoughtful and robust community engagement along with community advisory committee development will ensure the recovery of grizzly bears is inclusive to all who live, work and play in the North Cascades.



# North Cascades Grizzly Bear Population Unit/Ecosystem



**Conservation Status**

North Cascades GBPU/Ecosystem	Extreme	Moderate
	High	Low



0 30 60 90 120 km

Esri Canada, Esri, TomTom, Garmin, FAO, NOAA, USGS, EPA, NRCAN, Parks Canada, Earthstar Geographics

FIGURE 1. GRIZZLY BEAR POPULATION IN SOUTHWEST BC



FIGURE 2. MAP OF THE NORTH CASCADES GBPU

## Grizzly Bears in the North Cascades Grizzly Bear Population Unit

The North Cascades Grizzly Bear Population Unit (N.C. GBPU) is located in southwest B.C., crossing into northern Washington State and shares the unceded territories of the Syilx Okanagan Nation, Stó:lo Nation, and Nlaka’pamux Nation (Figure 2). The North Cascades ecosystem is characterized by rugged terrain with mountains spanning both sides of the Canada-US border. It was once home to a healthy transboundary population of grizzly bears. Within British Columbia, the North Cascades GBPU boundaries extend from the Canada-U.S. border north to and including the Thompson and Nicola River watersheds, covering an area of 9,807 km<sup>2</sup> (Figure 1). The GBPU contains 11 Provincial Parks, 4 Recreation Areas and 9 Ecological Reserves totaling 1 716 km<sup>2</sup> (17.5% of the GBPU) as seen in Figure 3.

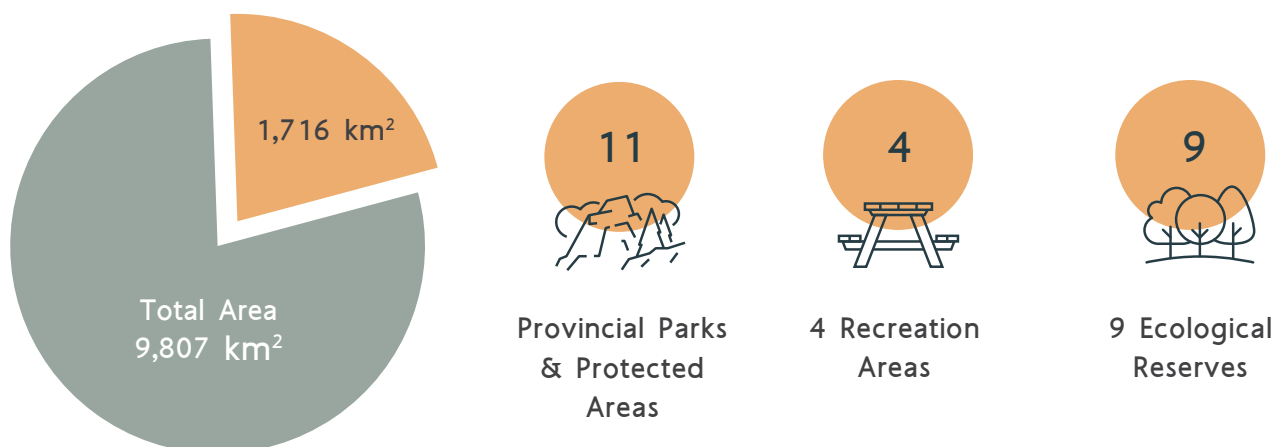


FIGURE 3. NORTH CASCADES GRIZZLY BEAR POPULATION UNIT (NC GBPU)



The North Cascades GBPU is one of the most imperiled grizzly bear populations in British Columbia. The IUCN has classified these populations as “Critically Endangered”, due to their demographic and genetic isolation. (IUCN 2016). Grizzly bears are extirpated adjacent to most of the North Cascades unit. A small adjacent area to the northwest is occupied by grizzly bears but is isolated by the Fraser River in the Fraser River canyon which is a particularly dangerous place to cross the river by swimming, even for grizzly bears. As there is no near-term potential for recovery through dispersal from neighboring populations, grizzly bear populations in the North Cascades are considered functionally extirpated on both sides of the Canada-US border (Morgan et al. 2019).

Primary factors believed to have caused the decline of the North Cascades grizzly bear population began in the mid-19th century when high numbers of grizzly bears were commercially trapped and destroyed through direct persecution and fear of potential conflicts (Rine et al. 2018). Syilx Knowledge Keepers confirm that settlers historically hunted grizzly bears at unsustainable levels to reduce population numbers and exploit the animals for the commercial market. It is unlikely that the population will recover naturally due to their genetic and geographic isolation and the imperiled state of the nearest neighboring populations.







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To build true and lasting reconciliation with Indigenous Peoples, new and dynamic ways of stewarding grizzly bears and their habitat must be inclusive and adaptive.



# Province of British Columbia Grizzly Bear Management

B.C. has a longstanding commitment to managing grizzly bears (MOE 1996, North Cascades Grizzly Bear Recovery Team 2004). On October 24, 2017, the Office of the Auditor General conducted “An Independent Audit of Grizzly Bear Management” for B.C. This comprehensive review contained ten recommendations to improve the management of this species, which the provincial government accepted. From this, an action plan was created. The action plan focused 5 key areas;

- 1 Populations that are at risk of extirpation without human intervention,
- 2 Implementing direct management actions to improve population sustainability,
- 3 Determining the level of social support for management options to reduce threats (i.e., human-bear conflict),
- 4 Promoting recovery (i.e., re-introduction of grizzly bears into formerly occupied areas), and
- 5 Establishing population objectives for Grizzly Bear Population Units with priority focus on those at greatest conservation risk. The NC Stewardship Strategy aims to fulfill these government stewardship actions utilizing available legislation, policy, and Indigenous and local community support (Table 1)

Cumulative effects (C.E.) assessments for grizzly bears have been completed for the North Cascades GBPU (Ministry of Environment and Climate Change Strategy and Ministry of Forests, Lands, Natural Resource Operations and Rural Development 2020). These assessments evaluate the current state of and risks to grizzly bears and their habitats on a coarse landscape level across the province of B.C. The B.C. Cumulative Effects Framework’s Grizzly Bear protocol



FIGURE 4. GRIZZLY BEAR POPULATION THREATS IN THE NORTH CASCADES GRIZZLY BEAR POPULATION UNIT

is based on a Western scientific understanding of grizzly bear ecology and uses several indicators to estimate the risk to grizzly bears (e.g., road density and available core secure habitat). The protocol is intended to provide a clear link to management action. The North Cascades GBPU is considered the highest possible conservation risk (“Extreme”), and six out of nine of the remaining indicators are consistently flagged across this GBPU: road density, core secure habitat, front country use, hunter density, quality food and habitat protection.

## Grizzly Bears in the US-North Cascades Ecosystem

Grizzly bears do not recognize administrative or political boundaries. Effective population stewardship of wildlife requires cooperative efforts and inter-jurisdictional strategies in a transboundary ecosystem like the North Cascades. U.S. federal agencies developed an **Environmental Impact Statement** March 21, 2024 (EIS) outlining several options for grizzly bear population restoration in 2017 as a requirement under the United States Endangered Species Act. The National Park Service and U.S. Fish & Wildlife Service have announced the **Decision to Actively Restore Grizzly Bear to the North Cascades Ecosystem**. The two agencies have signed a **Record of Decision** (April 25, 2024) selecting an alternative involving the active restoration of grizzly bears to the ecosystem under a 10(j) nonessential experimental population designation.

While recovery processes in the two countries are being conducted independently, the Joint Nations Grizzly Bear Initiative team supports the work of the U.S. Fish and Wildlife Service, National Parks Service and the **IGBC Subcommittee** and is committed to taking cooperative approaches towards meeting shared stewardship objectives. Implementation Plans and communication strategies are now being drafted by both agencies.



LEGISLATIVE FRAMEWORK OF NOTE	TOOLS
Forest and Range Practices Act (FRPA), Forest Recreation Regulation (FRR)	Government Action Regulation (GAR), resource road development, stocking standards, Forest Landscape Plans (FLP), recreation sites and trails management.
Oil and Gas Activities Act	BC regulator may put permit conditions on authorizations that help oil and gas operators meet 'governments environmental objectives' within established wildlife habitat areas.
B.C. Wildlife Act	Grizzly bear management.
Land Act	Crown land management.
Park Act, Park, Conservancy and Recreation Area Regulation	Park area management.
Environmental Assessment Act, Protected Area Management Plans	Environmental assessments within NC GBPU.
Environment and Land Use Act	Environment and Land Use Act empowers a Land Use Committee of Cabinet
Interim Cumulative Effects Policy	Evaluate the current state and risks for grizzly bears.
Environmental Mitigation Policy	Support authorization processes to consider environmental values and how they will mitigate environmental impacts.
Identified Wildlife Management Strategies	Identifies Regionally Important Wildlife, which include species that are considered important to a region of British Columbia, and rely on habitats that are not otherwise protected under the FRPA, and may be adversely impacted by forest or range practices.
Together for Wildlife Strategy	Improve wildlife and habitat stewardship through additional funding, proactive objectives and improved data and knowledge.

# STEWARDSHIP STRATEGY

## What is a Stewardship Strategy?

Stewardship recognizes our collective responsibility to restore and retain the quality and abundance of our land, air, water, and biodiversity and to manage it in a way that conserves the environmental, economic, social, and cultural values. This Strategy is a toolbox for all partners involved to advance grizzly bear security on the landscape in perpetuity.





## CURRENT WORK

Efforts that are happening right now to support grizzly bear recovery in the North Cascades GBPU

## SHORT TERM

The work will be completed in under 1 year

## MEDIUM TERM

The work will be completed in 1-2 years

## LONG TERM

The work will be completed in 3-5 years

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# Why Develop a Stewardship Strategy for Grizzly Bears in the North Cascades?

Grizzly bears provide many benefits, including increasing ecosystem integrity through nutrient and seed transfer, high conservation value as an “umbrella species”, human health and well-being benefits, and deep cultural connections and identity. These positive effects and benefits demonstrate the high cultural, ecological, and societal value placed on grizzly bears, suggesting that conserving and coexisting with grizzly bears is of high priority to people.

Indigenous cultures within the North Cascades GBPU and transboundary communities are diverse, and their relationships with grizzly bears reflect such diversity. To build true and lasting reconciliation with Indigenous Peoples, new and dynamic ways of stewarding grizzly bears and their habitat must be inclusive and adaptive. British Columbia is committed to the Principles of the United Nations Declaration on the Rights of Indigenous Peoples, reflected in the unanimous passing of the 2019 Declaration on the Rights of Indigenous People’s Act (DRIPA), and consequently, B.C.’s DRIPA Action Plan 2022-27. The North Cascades Grizzly Bear Stewardship Strategy can help B.C. meet its commitments under all four themes of the DRIPA Action Plan (Figure 5).

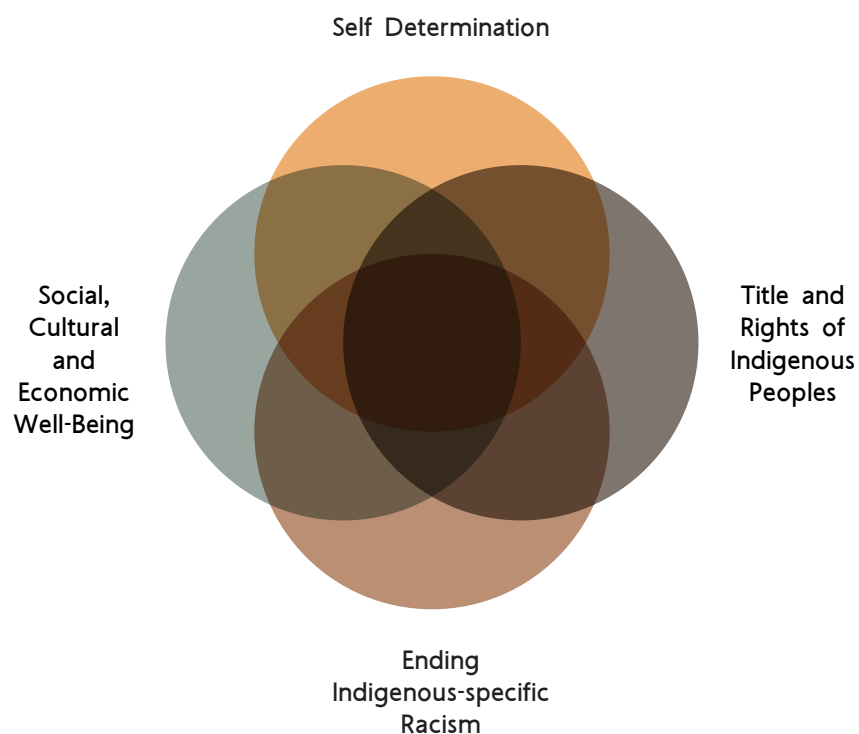


FIGURE 5. THE THEMES OF THE DRIPA ACTION PLAN



## STEWARDSHIP GOALS AND PRIORITY ACTIONS

The North Cascades Grizzly Bear Stewardship Strategy is an adaptive framework composed of six overlapping goals for achieving recovery and long-term stewardship of grizzly bears in the North Cascades (Figure 6):

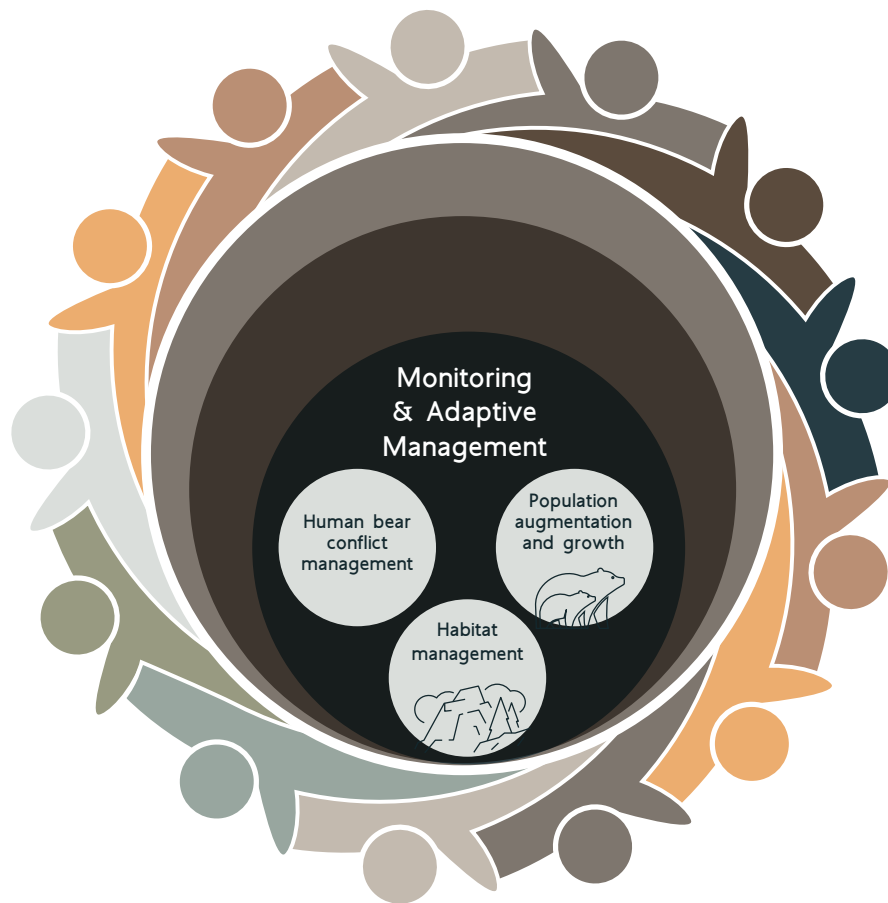


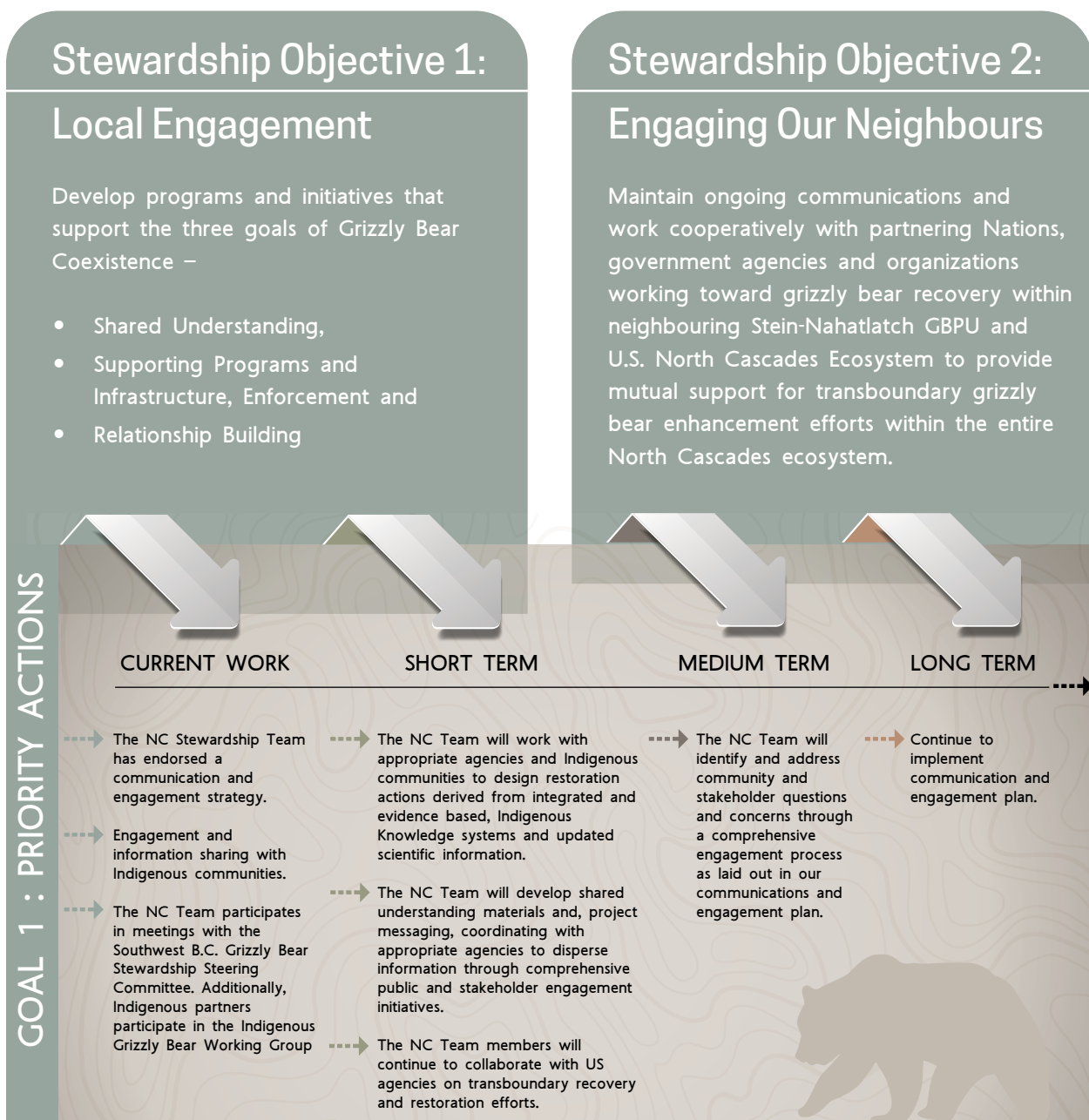
FIGURE 6. SPHERES OF RECOVERY ACTIONS AND STEWARDSHIP COMMITMENTS

## OVERARCHING GOAL: SHARED STEWARDSHIP

Shared stewardship is what the Joint Nations Grizzly Bear Initiative Team strives for in the work it does to recover grizzly bears in the North Cascades. Shared stewardship is a crucial approach to restoring grizzly bear populations that recognizes the interconnectedness of ecosystems, communities, and economies. It emphasizes collaborative decision-making and action among diverse stakeholders, including governments, Indigenous nations, local communities, and other partners.

## Advance Communication, Shared Understanding and Engagement on Human-Bear Coexistence

- Develop a communications, shared understanding and engagement strategy that includes diverse and timely avenues for delivering educational information, regular communication and opportunities for receiving input on successive phases of restoration and the coexistence of humans and grizzly bears within the North Cascades.
- To grow local support for grizzly bear population recovery, provide avenues and opportunities for two-way information flow with indigenous communities and stakeholders on grizzly bears' cultural and ecological significance.





## Habitat Restoration and Stewardship

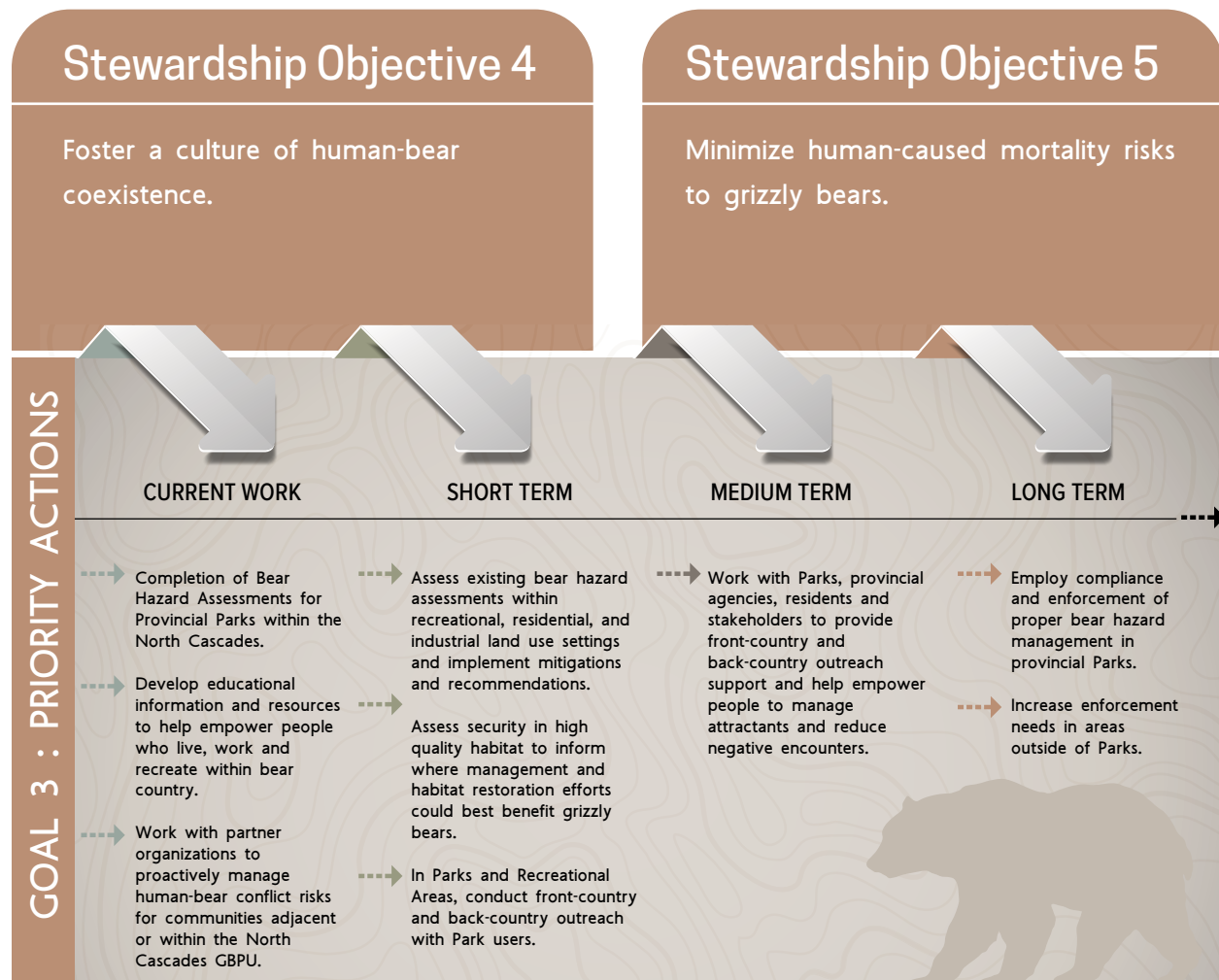
### Stewardship Objective 3: Habitat

Assess the quality and security of existing areas with high-quality foraging habitats and, if necessary, enhance habitat quality in key secure areas. Work toward developing secure habitat connectivity to ensure sufficient quantity and quality habitats are available to support population growth and avoid fragmentation among habitat areas.



## Human-Bear Conflict Management

# Improve Human-Bear Coexistence and Proactively Manage Human-Bear Conflict Risks Conflicts Throughout The GBPU

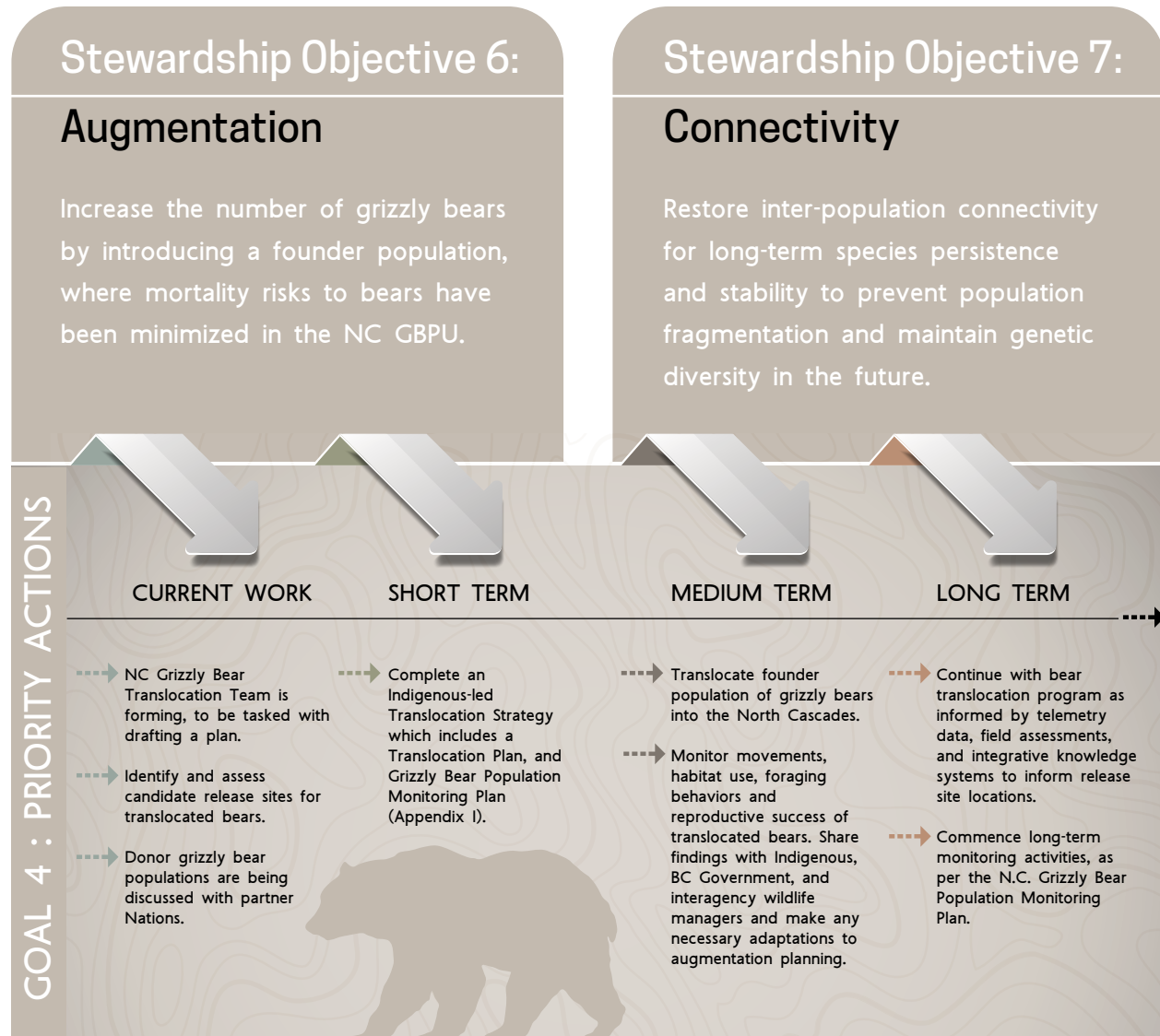




## GOAL 4

### Population Augmentation and Growth

## Advance Population Recovery Through Augmentation, Ongoing Management and Restored Connectivity



## Monitoring Programs Inform Decisions Through an Adaptive Management Process

### Stewardship Objective 8

#### Monitoring Grizzly Bears

Monitor grizzly bears and population demographics to assess the efficacy of population recovery efforts.

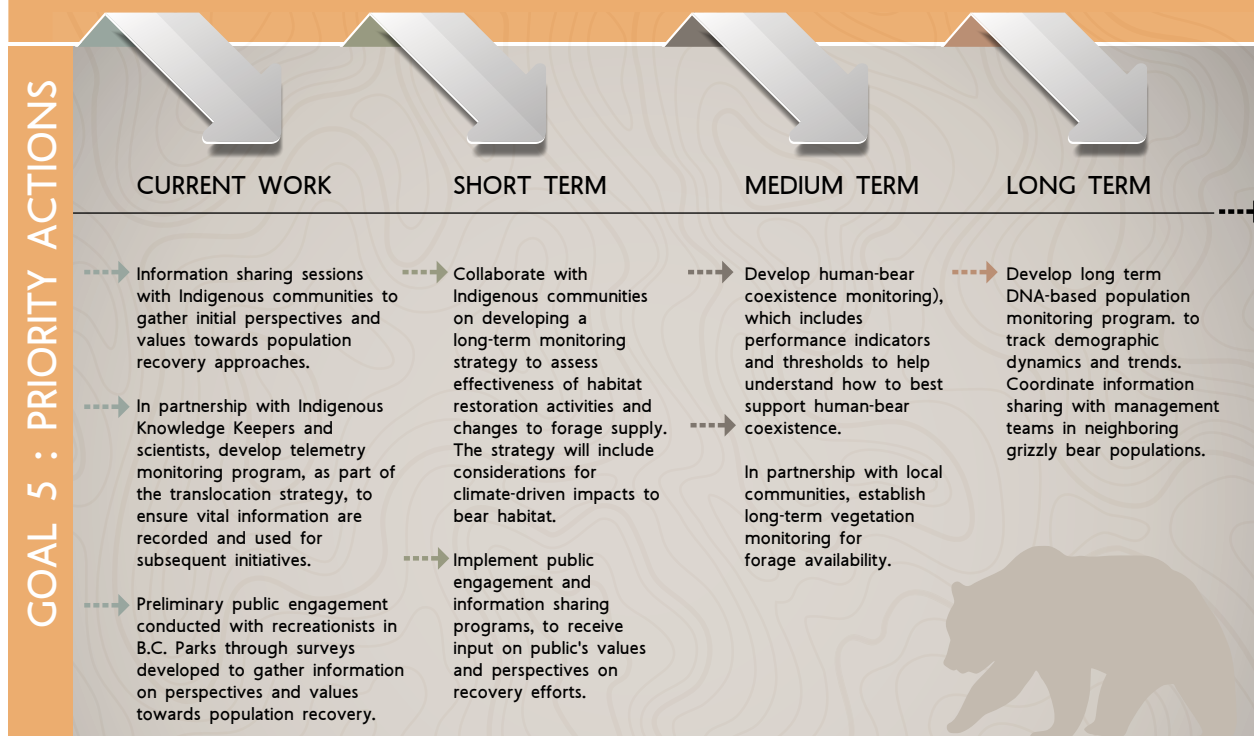
### Stewardship Objective 9

#### Monitoring Habitat

Monitor effectiveness of habitat restoration and improvements to habitat connectivity and forage supply.

### Stewardship Objective 10: Monitoring Coexistence

Monitor the success of human-bear coexistence efforts, including public engagement.





# STEWARDSHIP STRATEGY REVIEW

## Implementation, Action Tracking and Review

The evaluation of progress on the specific actions outlined in this Strategy will consist of two levels of review:

### 1 **Implementation action tracking and review.**

Yearly tracking of progress on implementation actions will be maintained throughout the life of this Strategy. A full implementation report will be completed every two years. Progress on specific action plans and strategies will be assessed based on performance indicators and measures identified by the Stewardship Team.

### 2 **Strategy Review.**

A complete strategy review should be conducted within ten years unless otherwise agreed to by all management partners. This review will evaluate the progress toward achieving the vision and provide an opportunity to ensure that this Strategy's long-term direction is still relevant and consistent with the overall wildlife management direction in the North Cascades Grizzly Bear Population Unit..

## Roles and Responsibilities

The Joint Nations Grizzly Bear Initiative Team will be responsible for tracking progress on action items. Information will be requested from other management partners, as required. The JNGBI Team will review and develop the two-year implementation report. The full strategy review will be completed by the Okanagan Nation Alliance and B.C. Government., including the Steering Committee and other management partners.

## Next Steps

The implementation of the Stewardship Strategies Goals is underway. A Communication and Engagement Strategy has been drafted and is now being implemented to advance human-bear coexistence. Priority areas for habitat restoration and stewardship have been identified and plans are underway on how to best restore these areas for grizzly bears. An augmentation/implementation plan is currently being drafted and will be reviewed by the JNGBI team. This progress is a testament to our collective efforts and should motivate us to continue prioritizing habitat areas for biodiversity pathways.



## A Living Process

The framework proposed in the Strategy is meant to guide the process and future work in the recovery initiative in ways consistent with Indigenous laws, culture and traditions, and apply the best available science.

The framework utilizes an adaptive management approach towards stewardship actions to learn how to respond to changes and unanticipated effects over time, ensuring the best chances for long-term success.

As such, this Stewardship Strategy document is a living document that will be reviewed and updated regularly and made available to all those with a vested interest in resource and land stewardship within the North Cascades GBPU.



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# APPENDICES

**Appendix A.** 2018 Joint Nation Grizzly Bear Resolution

**Appendix B.** Traditional Stories About Grizzly Bear

**Appendix C.** Okanagan Nation Alliance Tribal Council Resolution (2014)

**Appendix D.** Bear Plant Foods in the North Cascades

**Appendix E.** Grizzly Bear Habitat Monitoring Strategy including Grizzly Bear Habitat Restoration Strategy *(In Progress)*

**Appendix F.** Coexistence Initiatives Plan *(In Progress)*

**Appendix G.** Grizzly Bear Monitoring Plan including Population Monitoring Strategy *(In Progress)*

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**Appendix I.** Implementation Plan *(In Progress)*

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**Appendix K.** Grizzly Bear Habitat Prioritization Tool





PHOTO CREDIT: MACKENZIE CLARKE



# APPENDIX A

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## 2018 Joint Nation Grizzly Bear Resolution







# OKANAGAN NATION ALLIANCE

101 - 3535 Old Okanagan Hwy, Westbank, BC V4T 3L7  
Phone 250-707-0095 Toll Free 1-866-662-9609 Fax 250-707-0166 www.syilx.org

## TRIBAL COUNCIL RESOLUTION

2018/19 No. 367  
Governance

### NATION SUPPORT FOR JOINT *ki?lawna?* RECOVERY INITIATIVE: A MULTI-NATION APPROACH FOR GRIZZLY BEAR RECOVERY EFFORTS

February 21, 2018

**WHEREAS:** Grizzly Bears or *ki?lawna?*<sup>1</sup> have been an integral part of our Nation's customs and traditions, including cultural heritage, traditional knowledge, traditional cultural expressions, since time immemorial and as such, our Nation continues its stewardship responsibilities for *ki?lawna?* in accordance with our indigenous laws; and

**WHEREAS:** The continued presence of *ki?lawna?* is an indicator of the health and well-being of both our peoples, our lands and our resources; and

**WHEREAS:** The participating Nations and organizations have formed a multi-Nation approach to advocate for the immediate protection and restoration of *ki?lawna?* within the territories of all participating Nations; and

**WHEREAS:** The participating Nations have traditional knowledge, including Traditional Ecological Knowledge (TEK) and supporting Science to take immediate steps required to recover Grizzly Bears in threatened populations, including the North Cascades Region and the Stein Nahatlach; and

**WHEREAS:** Both federal and provincial governments have committed to the full implementation of the *United Nations Declaration on the Rights of Indigenous Peoples* (UNDRIP). In accordance with the principles outlined in the UNDRIP, the participating Nations underscore the importance of the following Articles in relation to these collective efforts:

18. Indigenous peoples have the right to participate in decision-making in matters which would affect their rights, through representatives chosen by themselves, in accordance with their own procedures, as well as to maintain and develop their own indigenous decision-making.

<sup>1</sup> Enter appropriate word for Grizzly Bear in respective Nation's language.



24.(1) Indigenous peoples have the right to their traditional medicines and to maintain their health practices, including the conservation of their vital medicinal plants, animals and minerals. Indigenous individuals also have the right to access, without any discrimination, to all social and health services.

31.(1) Indigenous peoples have the right to maintain, control, protect, and develop their cultural heritage, traditional knowledge and traditional cultural expressions, as well as the manifestations of their sciences, technologies and cultures, including human and genetic resources, seeds, medicines, knowledge of the properties of fauna and flora, oral traditions, literatures, designs, sports and traditional games, and visual and performing arts. They also have the right to maintain, control, protect and develop their intellectual property over such cultural heritage, traditional knowledge, and traditional cultural expressions.

(2) In conjunction with indigenous peoples, States shall take effective measures to recognize and protect the exercise of these rights.

**WHEREAS:** In 2017, the Auditor-General's report entitled, "An Independent Audit of Grizzly Bear Management" (A-G Report), focused on the Ministry of Environment and the Ministry of Forests, Lands and Natural Resource Operations and their roles in meeting government's objective of ensuring healthy grizzly bear populations throughout BC. It also focused on government's planning, activities and reporting as to the effectiveness of grizzly bear management. Ten (10) recommendations are outlined in the A-G's Report and those recommendations are supported by the participating Nations; and

**WHEREAS:** The A-G's Report emphasizes the need to account for, mitigate and cap the cumulative effects on Grizzly Bear habitat and habitats of other wildlife is acknowledged and the participating Nations have advocated for the protection of these habitats at every level of engagement with the provincial government. Further, the A-G's Report outlines the tools required to carry the long-term recovery objectives for Grizzly Bear and threatened Grizzly Bear populations; and

**WHEREAS:** The participating Nations recognize the urgent need for a collaborative and multi-Nation approach for Grizzly Bear recovery efforts and the need to work with the provincial government to ensure that provincial commitments to recover threatened Grizzly Bear populations are upheld; and

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**WHEREAS:** The participating Nations recognize the importance to recover the most threatened Grizzly Bear populations within the territories of all participating Nations, including the North Cascades region and the Stein/Nahatlach Grizzly Bear Population Units (GBPUs) and that immediate steps to stabilize and restore Grizzly Bear populations within those GBPUs is urgently needed; and

**THEREFORE, BE IT RESOLVED THAT:** The participating Nations support the multi-Nation approach to Grizzly Bear Recovery Efforts and will both on an individual and a collective basis, advocate for the appropriate resourcing necessary to undertake the multi-Nation approach; and

**FURTHER, BE IT RESOLVED THAT:** The leadership of each participating Nation will support and direct staff to undertake the work necessary for the immediate recovery and protection measures necessary for threatened Grizzly Bear populations. This work includes collaborative work with the Province of British Columbia; and

**FINALLY, BE IT RESOLVED THAT:** The leadership of each participating Nation will both on an individual and a collective basis, advocate for the immediate recovery and protection of Grizzly Bears at every level of engagement with the provincial government.



*kiław na* Chief Clarence Louie  
Osoyoos Indian Band



*kal'łupaqn* Chief Keith Crow  
Lower Similkameen Indian Band



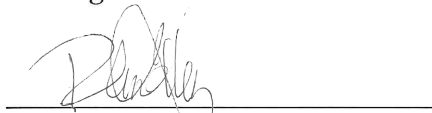
Chief Harvey McLeod  
Upper Nicola Band



Chief Byron Louis  
Okanagan Indian Band



*nk'łx'can* Chief Chad Eneas  
Penticton Indian Band



*x'namx' nam* Chief Roxanne Lindley  
Westbank First Nation



Chief Rick Holmes  
Upper Similkameen Indian Band



Chairman Mike Marchand  
Colville Confederated Tribes

**Quorum 4**

**OKANAGAN NATION ALLIANCE**

# APPENDIX B

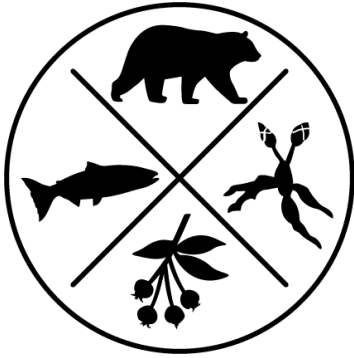
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## Traditional Stories About Grizzly Bear





## Appendix B. The Four Food Chiefs



The laws of our syilx Okanagan Territory are defined by the *captik<sup>w</sup>* of the Four Food Chiefs to be continuously enacted in perpetuity. The *captik<sup>w</sup>* tells how the differing perspectives of the four chiefs were brought together to inform discussions, problem solving, decision making, and action planning. This *captik<sup>w</sup>* illustrates the *n̓awq̓nwix<sup>w</sup>*, which is a cultural practice that is used to include all views and perspectives in the discussions that lead to resolving conflicts, making decisions, and developing plans for taking action.

In the *captik<sup>w</sup>* “How Food was Given”, *k<sup>w</sup>ulāncutn* visited the *tmix<sup>w</sup>*. *k<sup>w</sup>ulāncutn* sent *sānk’lip* (Coyote) to prepare for the future of the *st’lsqilx<sup>w</sup>* (people-to-be). *k<sup>w</sup>ulāncutn* told the *tmix<sup>w</sup>* that people were coming. The Four Food Chiefs: *skmxist* (Black Bear), *siya* (Saskatoon Berry), *spi̓l̓ām* (Bitter Root), *ntityix* (King Salmon) then brought all of their voices together to make a plan for how to feed *st’lsqilx<sup>w</sup>*. Each of the Food Chiefs represents different perspectives and all must be included when making decisions.

**Chief *skmxist* (Black Bear)** represents the traditions, laws and cultural practices related to all life forms and our responsibility as *sqilx<sup>w</sup>*. Chief *skmxist* is related to ceremony, our Elders, upholding traditions and laws, and the concept of reflection and contemplation through ceremonies on “what is” as informed by an understanding of the past and how that is connected to the future.

**Chief *ntityix* (King Salmon)** represents the *siw̓tk<sup>w</sup>* and all *tmix<sup>w</sup>*, the traditions and cultural practices related to all life forms and our responsibility as *sqilx<sup>w</sup>*. Chief *ntityix* is related to the duty to carry out actions, to protect, provide and preserve. This Chief exemplifies the process of preparing or readiness, determining the objective, and then taking action. Traits of this Chief are perseverance, logic, finding the tools needed to overcome obstacles, linearity, and directionality.

**Chief *spi̓l̓ām* (Bitter Root)** represents relationships and the interconnectedness among *tmix<sup>w</sup>* including but not limited to the people, the animals, the plants, the land, the air, and the *siw̓tk<sup>w</sup>*. Chief *spi̓l̓ām* is related to emotions, nurturing, and community building. *spi̓l̓ām*’s roots create networks and reach out to gather the resources they need to create that flower on top.

**Chief *siya* (Saskatoon Berry)** embodies the spirit of creative energy, vision, and innovation that can be associated with youth or the future. Chief *siya* tells us about the youth, the children, the seeds of our future who—like a sweet Saskatoon berry—have to be protected and enclosed in sweetness, have to have a place to land, and have *siw̓tk<sup>w</sup>* and sunshine to grow. With every seed there is potential for a forest, there is future and there is possibility, just as there is in every youth.

*Stó:lō Quotes and story from the*  
**North Cascades Grizzly Bear Traditional Knowledge Study: Final Report**

**A Stó:lō story about the relationship between people and bears:**

It is a very cold winter and the community is very hungry and in need of food. Hunters are sent out to find game to bring back to the village. One hunter heads up the mountain, tracks and track and tracks and ends up coming back upon his own footsteps. He is lost and begins to panic. As he runs off in the direction in which he feels the village lies, he falls into a big hole in the ground to land with a “thud”. His hands explore his surroundings, and he realizes that he is in a bears den, with a sleeping bear beside him. He panics and starts to rush from the den. But as he does, he hears the bear’s voice talking to him in his own language “Don’t go outside, it’s very cold. Stay here where you’ll be warm and safe. Besides, it is a long way from spring.” The hunter lies down to rest. Soon, his stomach growls from hunger. The bear hearing this realizes that the man is hungry. “Here, breathe deeply.” The bear cups his paws around the man’s mouth and the man takes three deep breaths. He falls fast asleep. Bears sleep this way with their paws over their muzzles so they sleep deeply and aren’t bothered by hunger. Eventually, spring comes and the man awakes to the smell of new life. He thanks the bear with all of his heart for saving his life. The man walks back down the mountain to the village. “We thought you perished over the winter,” say the people in the village. The man recounts his tale and compels all of the people to no longer hunt bear because bear is a close friend of man.

**Source for above quotes and story:**

Audrey Roburn. *North Cascades Grizzly Bear Traditional Knowledge Study: Final Report*. Stó:lō Nation Aboriginal Rights and Title Department. Grizzly Bear Trust Fund. Report number: QL737R667, 2001



# APPENDIX C

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Okanagan Nation Alliance Tribal Council Resolution  
(2014)





# OKANAGAN NATION ALLIANCE

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Phone 250-707-0095 Toll Free 1-866-662-9609 Fax 250-707-0166 [www.syilx.org](http://www.syilx.org)

## TRIBAL COUNCIL RESOLUTION

2014/15 No. 292

Governance

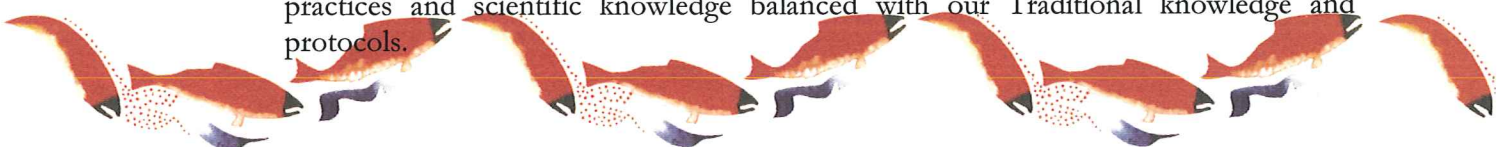
### **Ki?lawna? Recovery & Coast to Cascades Grizzly Bear Initiative**

*November 28, 2014*

- WHEREAS:** Ki?lawna? has been an integral and critical part of Syilx culture since time immemorial—its presence in Syilx Territory is an indicator of the health of Syilx land and people; and,
- WHEREAS:** At least three remnant trans-boundary grizzly bear populations within Syilx Territory need immediate action to assist them from disappearing due to low numbers and habitat isolation; and,
- WHEREAS:** The Natural Resources Council (NRC) has recommended that the Chiefs Executive Council (CEC) direct Okanagan Nation Alliance (ONA) staff to develop and undertake activities to assist Ki?lawna? recovery and protection.
- WHEREAS:** The NRC will provide guidance to ONA staff to ensure that our Ki?lawna? is protected and recovered in ways consistent with our culture, traditional knowledge, values, laws and customs; and,
- WHEREAS:** Supportive relationships with other Nations, governments and organizations are needed to ensure that Ki?lawna? will remain, occupy and thrive in its traditional areas for all time; and,
- WHEREAS:** Collaborative management processes will help demonstrate Syilx presence and responsibility for the land and resources, and provide capacity to help position the ONA and its member communities as leaders in wildlife conservation; and,

### **THEREFORE BE IT RESOLVED THAT:**

1. The CEC declares that Ki?lawna? is at-risk and protected within Syilx Territory.
2. That Grizzly Bear Population Recovery and management is a Syilx priority to ensure that Ki?lawna? will remain, occupy and thrive in its traditional areas for all time.
3. That ONA staff, under NRC direction, will gather traditional knowledge and practices, and work to build the supportive relationships and projects needed to help Ki?lawna? survive and recover throughout Syilx Territory using best available information, practices and scientific knowledge balanced with our Traditional knowledge and protocols.




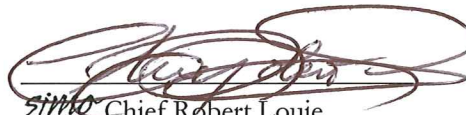



4. That the ONA supports the *Coast to Cascades Grizzly Bear Initiative* and will join with that group to further Ki?lawna? population recovery and habitat connectivity in southwest BC, Okanagan Territory; and

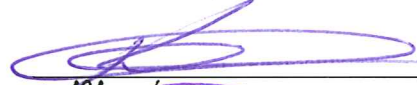
**THEREFORE BE IT FURTHER RESOLVED THAT:** The CEC encourages neighboring Nations and other First Nation organizations to join in the effort to sustain Ki?lawna? Grizzly Bear; and,

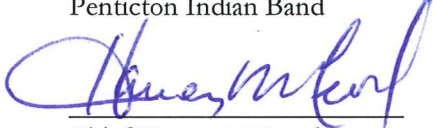
**FINALLY BE IT FINALLY RESOLVED THAT:** The CEC call upon the Province of British Columbia, the Government of Canada, the State of Washington, and the United States Government to act promptly and effectively to implement cooperative actions for protection of Grizzly Bear and recovery of threatened Grizzly Bear populations in southern British Columbia and the northern United States.

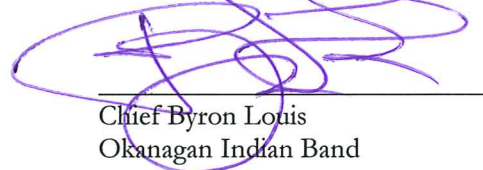
  
*Ki law na* Chief Clarence Louie  
 Osoyoos Indian Band

  
*simo* Chief Robert Louie  
 Westbank First Nation

  
*Nq'as mihun* Chief Jonathan Kruger  
 Penticton Indian Band

  
*kal?lupadn* Chief Keith Crow  
 Lower Similkameen Indian Band

  
 Chief Harvey McLeod  
 Upper Nicola Indian Band

  
 Chief Byron Louis  
 Okanagan Indian Band

\_\_\_\_\_  
 Chief Charlotte Mitchell  
 Upper Similkameen Indian Band

\_\_\_\_\_  
 Chairman Jim Boyd  
 Colville Confederated Tribes

**Quorum 4**

# APPENDIX D

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## Bear Plant Foods in the North Cascades





Grizzly Bear Food - Plant

Potential grizzly bear foods in the North Cascades GBPU, B.C.							
				Season of Use			
Scientific Name	Common Name	nsyilxcən	Halq'eméylem	Spring	Summer	Fall	Portion Eaten
PLANT							
Vegetative Parts (leaf buds, seeds, leaves, stems, flowers, catkins)							
<i>Angelica</i> spp.	angelica			major	major		stems, leaves
Cyperaceae	sedges						
<i>Carex</i> spp.	sedges		só:xwel	major	major		stems, leaves
<i>Juncus</i> spp.	rush			minor	minor		stems, leaves
<i>Cirsium</i> spp.	thistle		ts'eqw'ts'éqw'	minor	minor		flowers
<i>Equisetum arvense</i>	common horsetail		xémxem	major	major	minor	stems, leaves
<i>Equisetum</i> spp.	horsetail			major	major	minor	stems, leaves
<i>Heracleum maximum/ lanatum</i>	cow-parsnip	xʷəxʷtɪp	Yóle	major	major	major	stems, leaves
<i>Lomatium</i> spp.	desert-parsley	qʷəxʷqʷaxʷ	q'exmíl	minor	minor		bulbs
Poaceae	grasses	sqʷʷayálaʔxʷ	táqalh (brome grass). Só:xwel refers to Graminaea famil	major	major		stems, leaves
<i>Sambucus racemosa</i>	red elderberry	'ckʷəkʷitp	th'íweq'elhp	minor	minor		berries
<i>Taraxacum</i> spp.	dandelion		qwáyúwél	major	major	minor	stems, leaves, flowers
<i>Trifolium</i> spp.	clover		lhó:me	major	major	minor	stems, leaves, flowers
ROOTS, CORMS, BULBS							
<i>Claytonia lanceolata</i>	western springbeauty			major	major		roots or corms
<i>Erythronium grandiflorum</i>	yellow glacier lily		xwoqw'o:ls or sk'ámeth	major	major		roots or corms
<i>Hedysarum alpinum</i>	alpine hedysarum			minor	minor	minor	roots
<i>Hedysarum sulphurescens</i>	yellow sweetvetch or white sweetvetch			Major			
<i>Lomatium</i> spp.	desert-parsley	qʷəxʷqʷaxʷ	q'exmíl	major	major		roots
<i>Osmorhiza</i> spp.	sweet-cicely		táqalh	minor	major	major	roots
Spring = (April, May); Summer = (June, July, August); Fall = (September, October).							

Potential grizzly bear foods in the North Cascades GBPU, B.C.							
				Season of Use			
Scientific Name	Common Name	nsyilxcən	Halq'eméylem	Spring	Summer	Fall	Portion Eaten
FRUIT							
<i>Amelanchier alnifolia</i>	saskatoon	siya?	ts'esláts (fresh berry). Ts'eslátselhp (the whole bush). sk'ak'áxwe (dried berries )		major	major	fruit
<i>Arctostaphylos uva-ursi</i>	kinnikinnick	skʷlsiɬmɫ'x (bush) skʷlis (berry)	tl'íkw'iyelhp (the whole plant) tl'íkw'el (berry, pea, bean of these plants)	major		major	fruit
<i>Empetrum nigrum</i>	crowberry			major		major	fruit
<i>Oplopanax horridus</i>	devil's club	xaxagáylhp	Qwó:pelhp		major	major	fruit
<i>Pinus albicaulis</i>	whitebark pine		qw'eyíléxelhp			possible	nuts
<i>Prunus</i> spp.	cherry				possible	possible	fruit
<i>Prunu virginiana</i>	Pin Cherry		télómelhp				
<i>Prunuspensylvanica</i>	Choke Cherry	ɬuxʷɬuxʷiɬp	ɬəɣʷɬəɣʷ				
<i>Rubus idaeus</i>	red raspberry	ɬʰála?	s'ó:ytheqw (the berry) and s'ó:ytheqwelhp or 'ó:ytheqwelhp (the whole plant)	minor	major	minor	fruit
<i>Rubus leucodermis</i>	black raspberry	mcakʷ	Tselqó:má:lhp - "black cap plant" or tselqó:mé		minor	minor	fruit
<i>Rubus spectabilis</i>	salmonberry		Elílá:lhp or elílà:lhp (the whole plant). Elíle (the berry)		major		fruit
<i>Sambucus racemosa</i>	red elderberry	'ckʷəkʷiɬp 'ckʷikʷ (berry)	Sth'íweq'elhp		major	major	fruit
<i>Sambucus cerulea</i>	blue elderberry	cəckʷiɬməɫx 'ckʷikʷ (berry)	th'í:kwekw (the berry) and th'í:kwekwelhp (whole tree/bush)				
<i>Shepherdia canadensis</i>	soopolallie, soapberry	šxʷusəm	sxwōsem		major	major	fruit
<i>Sorbus scopulina</i>	western mountain-ash		qʷiqwelh		minor	minor	fruit
<i>Sorbus sitchensis</i>	Sitka mountain-ash		ts'qw'élhp		minor	minor	fruit
<i>Vaccinium alaskaense</i>	Alaskan blueberry		Léth'ílets		major	major	fruit
<i>Vaccinium caespitosum</i>	dwarf blueberry		sxw'éxixeq		major	major	fruit
<i>Vaccinium membranaceum</i>	black huckleberry	štxaɬq	kwxwo:mels		major	major	fruit
<i>Vaccinium ovalifolium</i>	oval-leaved blueberry	sɬəɬaq	sɬəɬaq		major	major	fruit
<i>Vaccinium deliciosum</i>	Cascade Blueberry		xwikw'				
<i>Vaccinium parvifolium</i>	red huckleberry		sqá:la, sqá:le		minor	minor	fruit
<i>Vaccinium scoparium</i>	grouseberry				minor	minor	fruit
<i>Vaccinium</i> spp.	blueberry, huckleberry		kwoxw		major	major	fruit
<i>Vaccinium uliginosum</i>	bog blueberry		mólsem or mó:lsem		minor	minor	fruit
<i>Viburnum edule</i>	highbush-cranberry		kwúkwels or kwúkewels		major	major	fruit
Spring = (April, May); Summer = (June, July, August); Fall = (September, October).							



Grizzly Bear Food - Animal

Potential grizzly bear foods in the North Cascades GBPU, B.C.							
				Season of Use			
Scientific Name	Common Name	nsyilxcən	Halq'eméylem	Spring	Summer	Fall	Portion Eaten
FUNGI							
	various fruiting bodies	pəłpəłqayh			possible	possible	fruiting bodies
ANIMAL							
<i>Alces alces</i>	moose	paʔpaʔlāʔcaʔ	q'oyits	minor	minor	minor	kills, carcasses
<i>Aplodontia rufa</i>	mountain beaver			minor	minor	minor	kills
<i>Castor canadensis</i>	beaver	stunx	sqelá:w				
<i>Cervus elaphus</i>	elk	sníkʔcáʔ	shxwlyáxkel	minor	minor	minor	kills, carcasses
Coleoptera	beetles (larva, adults)		slhálhi, slhá:li	major	major	major	larva, adults
Formicidae	ants (larva, adults)	sxʷúxʷyaʔ	xá:ysem	major	major	major	larva, adults
<i>Marmota caligata</i>	hoary marmot		sqwiqw	minor	minor	minor	kills, carcasses
<i>Marmota flaviventris</i>	yellow-bellied marmot		sk'i:l	minor	minor	minor	kills, carcasses
<i>Microtus</i> spp.	voles		há:wt	major	major	major	kills
<i>Odocoileus hemionus</i>	mule deer & black tailed deer	ʔtúʔcaʔ	tl'élqtele	major	minor	major	kills, carcasses
<i>Odocoileus virginianus</i>	white-tailed deer	ʔtkʷtups	mówech	minor	minor	minor	kills, carcasses
<i>Oncorhynchus</i> spp.	salmonids	ntytyix	sth'oqi		minor	minor	kills, carcasses
<i>Oreamnos americanus</i>	mountain goat	ʔxʷʔliʔ	p'q'elqel				
<i>Spermophilus columbianus</i>	Columbian ground squirrel	ʔaʔisʔck	sqwéth'elh	minor	minor	major	kills, carcasses
<i>Spermophilus saturatus</i>	Cascade Golden-mantled ground squirrel	ʔaʔisʔck	sqépō:thél	minor	minor	minor	kills, carcasses
<i>Ursus americanus</i>	black bear	skə́m̓xist	spá:th				
Vespidae	wasps (larva, adults)		s'isemó:ya		major	major	larva, adults
Spring = (April, May); Summer = (June, July, August); Fall = (September, October).							

Potential and important (denoted by bold type) herbaceous grizzly bear forage species in North Cascades of Washington (Almack et al. 1993, Table 9).

SCIENTIFIC NAME	COMMON NAME
<i>Allium schoenoprasum</i>	chives
<i>Angelica arguta</i>	Lyll's arguta
<i>Angelica genuflexa</i>	kneeling angelica
<i>Astragalus robbinsii</i>	Robbins' milk-vetch
<b><i>Athyrium filix-femina</i></b>	<b>lady fern</b>
<b><i>Carex spp.</i></b>	<b>sedge</b>
<i>Castilleja spp.</i>	paintbrush
<i>Cicuta douglasii</i>	Douglas' water-hemlock
<b><i>Cirsium spp.</i></b>	<b>thistle</b>
<b><i>Claytonia lanceolata</i></b>	<b>western springbeauty</b>
<b><i>Claytonia megarhiza</i></b>	<b>alpine springbeauty</b>
<i>Clintonia uniflora</i>	beadlily
<i>Danthonia unispicata</i>	onespike danthonia
<i>Disporum sp.</i>	fairy-bell
<b><i>Dodecatheon pauciflorum</i></b>	<b>few-flowered shooting star</b>
<i>Empetrum nigrum</i>	crowberry
<i>Epilobium angustifolium</i>	fireweed
<b><i>Equisetum spp.</i></b>	<b>horsetail</b>
<i>Eriophorum vaginatum</i>	cotton-grass
<b><i>Erythronium grandiflorum</i></b>	<b>pale fawn-lily</b>
<b><i>Erythronium montanum</i></b>	<b>alpine fawn-lily</b>
<i>Fragaria vesca</i>	woods strawberry
<i>Fragaria virginiana</i>	blueleaf strawberry
<i>Fritillaria pudica</i>	yellow bell
<i>Gymnocarpium dryopteris</i>	oak-fern
<i>Hedysarum spp.</i>	hedysarum
<b><i>Heracleum lanatum</i></b>	<b>cow-parsnip</b>
<b><i>Heracleum sphondylium</i></b>	<b>cow-parsnip</b>
<i>Hieracium spp.</i>	hawkweed
<i>Juncus spp.</i>	rush
<i>Ligusticum spp.</i>	lovage



<b><i>Lomatium</i> spp.</b>	<b>biscuit-root</b>
<i>Lupinus nootkatensis</i>	lupine
<i>Luzula</i> spp.	woodrush
<b><i>Lysichitum americanum</i></b>	<b>skunk cabbage</b>
<i>Medicago sativa</i>	alfalfa
<i>Melica spectabilis</i>	showy onion
<i>Mertensia</i> sp.	lungwort
<i>Mitella</i> sp.	mitrewort
<b><i>Montia siberica</i></b>	<b>Siberian miner's-lettuce</b>
<i>Osmorhiza</i> spp.	sweet-root
<i>Oxyria digyna</i>	mountain sorrel
<i>Oxytropis</i> spp.	crazyweed
<i>Perideridia gairdneri</i>	Gairdner's yampah
<b><i>Petasites</i> sp.</b>	<b>coltsfoot</b>
<i>Phalaris</i> sp.	Reed canarygrass
<b><i>Poaceae</i></b>	All grasses except reed canarygrass
<i>Polygonum</i> spp.	doorweed
<i>Polypodiaceae</i> spp.	common fern family
<i>Pteridium aquilinum</i>	braken
<i>Ranunculus</i> spp.	buttercup
<i>Rumex</i> spp.	dock
<i>Scirpus microcarpus</i>	small-fruited bulrush
<i>Senecio triangularis</i>	groundsel
<i>Smilacina racemosa</i>	western Solomon-plume
<i>Smilacina stellata</i>	starry Solomon-plume
<i>Streptopus amplexifolius</i>	clasping-leaved twisted-stalk
<i>Streptopus roseus</i>	rosy twisted-stalk
<i>Taraxacum</i> spp.	Dandelion
<i>Tiarella rifoliata</i>	coolwort
<i>Tiarella</i> spp.	Coolwort
<i>Trifolium</i> spp.	Clover
<i>Trillium ovatum</i>	white trillium
<b><i>Veratrum</i> sp.</b>	<b>False hellebore</b>
<i>Viburnum edule</i>	moosewood viburnum
<i>Viola</i> spp.	Violet
<i>Xerophyllum tenax</i>	beargrass

# APPENDIX E

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Grizzly Bear Habitat Monitoring Strategy including  
Habitat Restoration Prioritization Tool and Habitat  
Restoration Strategies *(To be completed)*





# APPENDIX F

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Coexistence Initiatives Plan *(To be completed)*



# APPENDIX G

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Grizzly Bear Monitoring Plan including Population  
Monitoring Strategy *(To be completed)*



# APPENDIX H

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Grizzly Bear Translocation Plan including  
Augmentation Strategy *(To be completed)*





# APPENDIX I

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Implementation Plan *(To be completed)*



# APPENDIX J

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Communication and Engagement Plan including  
Socio-Economic Analysis *(To be completed)*



# APPENDIX K

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## Grizzly Bear Habitat Prioritization Tool





# Appendix K: Habitat Restoration Prioritization Tool

## Key Purpose

To describe and demonstrate the use of the prioritization tool we developed to prioritize areas for habitat restoration and how it can be used to predict and monitor progress toward restoration and stewardship goals. This appendix outlines how the spatial prioritization tool was built, how it can be used in decision-making involving many variables, and how it can integrate various spatially explicit values.

## Background

The purpose of this tool was to provide a strategy for identifying areas that would most benefit from ecological restoration, such as access management or indigenous cultural burning practices, to support the recovery of grizzly bears in the North Cascades. The application of this tool could be extended for other purposes, including providing indigenous communities with spatialized tools which can be helpful in decision-making processes for stewarding their lands and resources and outlining culturally sensitive areas without compromising knowledge-sharing conventions. This appendix will focus on its development and use for grizzly bear population recovery.

## Priority Actions

The NC Stewardship Strategy outlined the following actions for meeting specific goals concerning grizzly bear habitat security and mortality reduction. The prioritization tool can be used in developing strategies for addressing the following priority actions.

### Goal #2 Priority Actions

- Identify and field verify areas with high or moderate seasonal habitat values within candidate areas.
- Assess habitat suitability and connectivity for prioritized areas to inform where motorized access management and habitat restoration efforts can best benefit grizzly bears.
- Engage partnering indigenous communities in shared understandings of places and resources important for grizzly bears to understand better restorative actions needed for candidate priority areas.

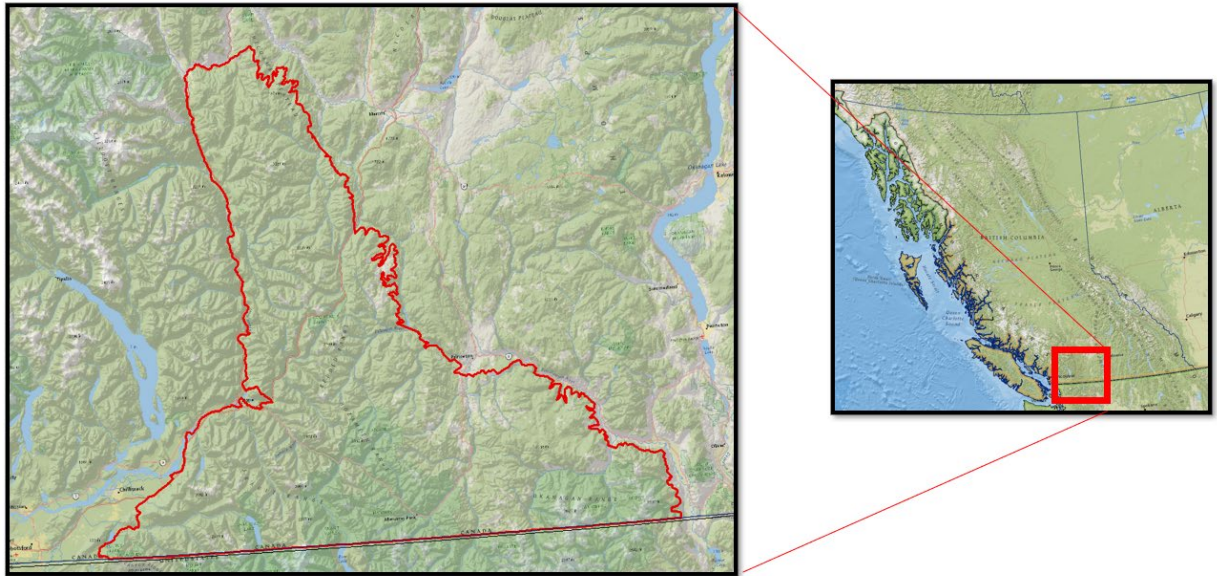
### Goal #3 Priority Actions

- Assess security in high-quality habitats to inform where management and habitat restoration efforts could best benefit grizzly bears.

## Need for Prioritization

The North Cascades grizzly bear population unit covers 9808 km<sup>2</sup> of area and includes a wide variation of road density and human use intensity, as well as several provincial parks and other protected areas (Figure 1). The quality and quantity of grizzly bear habitat varies across the area concerning seasonal food types available and the degree to which the habitat has been degraded by human use and industry. Furthermore, the successful recovery of grizzly bears in the area requires developing or retaining interconnected secure core areas with low or reduced

potential for human-caused bear mortality. The prioritization approach is a decision-making process for considering various inputs (e.g., road density, protected areas, habitat quality) to identify areas for restoration or protection.

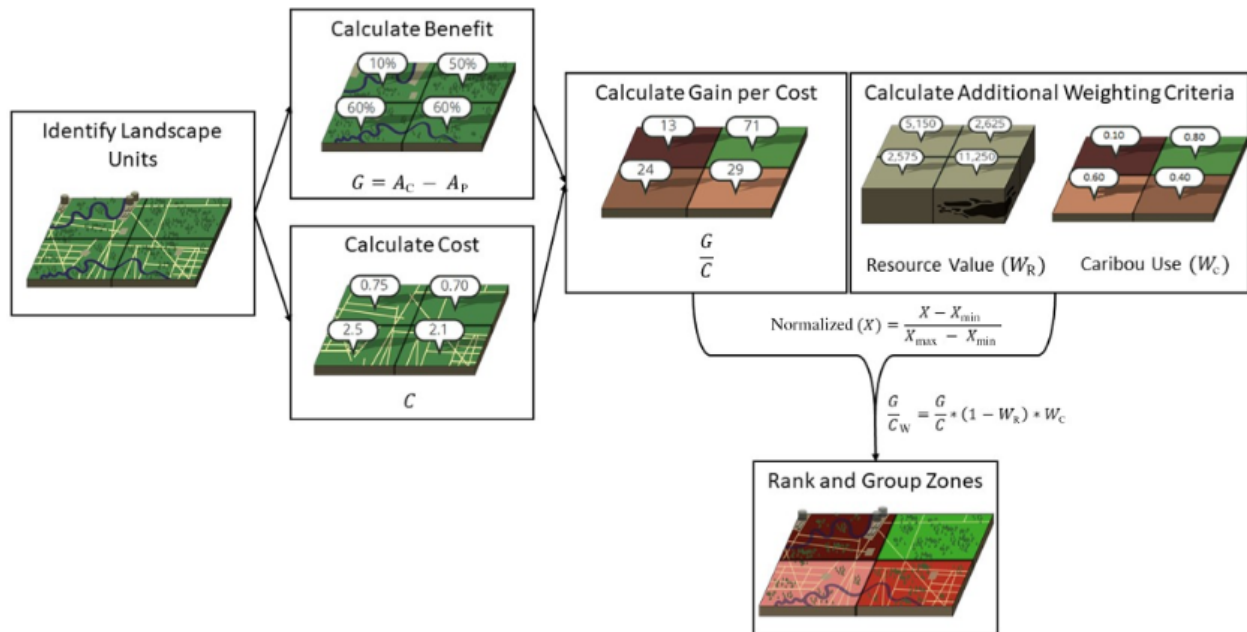


*Figure 1: North Cascades grizzly bear population unit and area of integration for prioritizing protections and recovery action for stewarding the restoration of grizzly bears.*

### Prioritization Approach

Our approach towards restoring grizzly bear core habitat and habitat connectivity in the North Cascades is based on maximizing the gain in unaltered habitat per unit cost while including different goals, costs, and weighting criteria <sup>1</sup>. Our prioritization algorithm ranks grizzly bear units into five zones of restoration priority based on the benefits and costs calculated for each unit. The most significant gain in unaltered habitat occurred following the restoration of the highest priority zones, with diminishing returns as restoration proceeded (Figure 2).

In our application, we developed grizzly bear units, which were defined to be roughly the seasonal home range size of female grizzly bears, as determined in neighbouring populations (Figure 3) <sup>2</sup>. Boundaries were roughly based on several natural and human-developed features such as watershed boundaries, regional Management Units (Ministry of Environment) and highways. Watershed boundaries provide naturally occurring ways of organizing the land, while Management Units are useful delineations for incorporating existing data such as hunter use or human footprint data collected by the provincial government. The overall boundary for consideration is the North Cascades grizzly bear population unit, which roughly follows the historic distribution of grizzly bears in the area (Figure 1). Future modifications to this boundary will not affect the process of identifying prioritization areas but may affect the relative rank priority.



**Figure 2:** Schematic of the prioritization process in which the benefit of restoring linear features relative to the cost of restoration is combined with additional weighting criteria such as grizzly bear habitat quality to group landscape units into priority zones (Figure from Dickie et al. 2023)<sup>1</sup>.

## Integrating knowledge

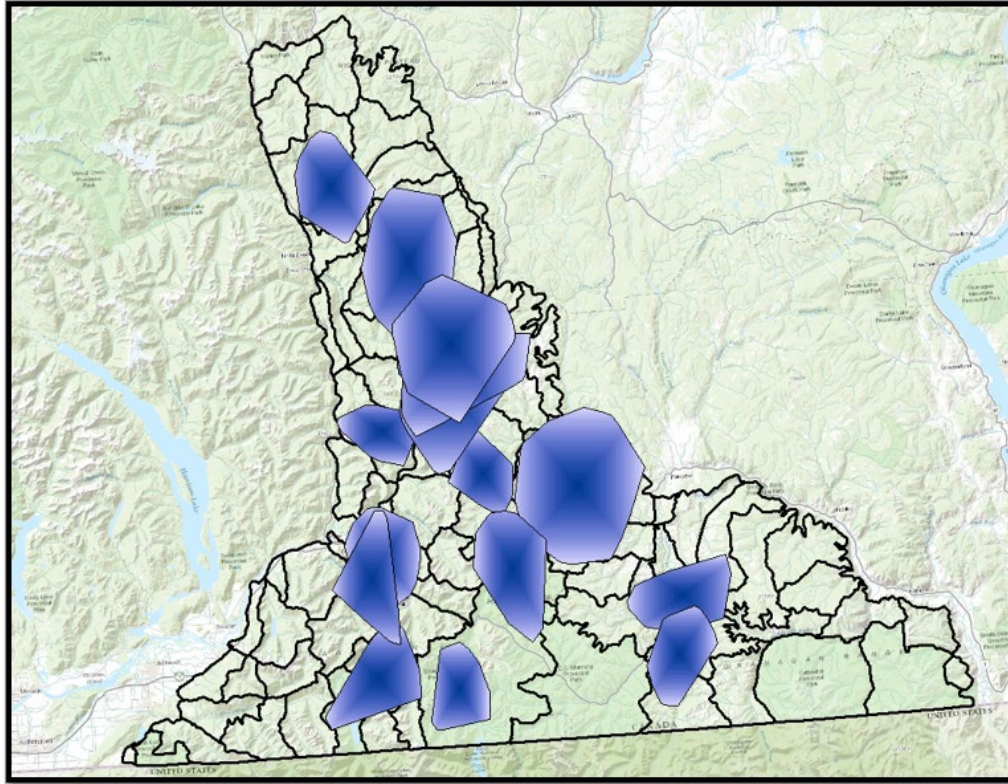
In this example of implementing a prioritization tool for grizzly bears in the North Cascades, we will only use road density and habitat quality models for simplicity. However, this method may also be suitable for integrating many knowledge systems, namely the knowledge, values and perspectives of partnering indigenous communities, without necessarily defining or identifying specific details. In many cases, the transfer of knowledge and systems for sharing knowledge is unsuitable for public sharing in a report or online format—some knowledge cannot be broadly shared or specified. For example, certain types of knowledge are retained by knowledge holders, and they are responsible for the use and sharing of the knowledge they keep. This method allows for identifying culturally important or sensitive areas without necessarily requiring the knowledge holder to share why or what precisely the area holds or specific location details for significant places. In some circumstances, this may be a more appropriate method for including spatially specific knowledge and considering it in broader contexts without sharing details unsuitable for broad sharing.

## Grizzly Bear Habitat Quality

To predict grizzly bear occurrence in the North Cascades area, we used data from grizzly bears collared in regions with similar food economies within the Coast Mountains<sup>2</sup> and the Columbia Mountains<sup>3</sup> to develop a species occurrence model. Habitat modelling was conducted using MaxEnt program for modelling species distributions from presence-only species records within the Google Earth Engine. This modelling was conducted as part of a species connectivity project led by [TerrAdapt](#). The model output shows where there is a high probability of grizzly bear occupancy potential (Figure 4A). The median habitat selection score per km<sup>2</sup> within each grizzly bear unit becomes the positive potential gain in the habitat if restoration were completed



(Figure 4B). In this case, polygons with blue or green colouring have relatively high attributes for occupancy per km<sup>2</sup>, whereas dark red has relatively low expected occupancy.



*Figure 3: Grizzly bear units (black lines) defined within the North Cascades grizzly bear recovery area. For context and size comparison, examples of average female grizzly bear home range sizes (blue polygons ) measured from collared bears in a neighbouring population<sup>2</sup>.*

## Road Density

Research on grizzly bears has demonstrated that road density is strongly correlated to grizzly bear mortality and that even in the absence of hunting, 75% of adult bears die within 100m of a road.<sup>4</sup> In this example of the prioritization tool, we use restorable roads to measure the cost of habitat restoration. In this example, we are trying to increase bear habitat quality by increasing adult survival and habitat security by restoring or closing resource roads. Road decommissioning is expensive and labour-intensive; therefore, we aim to identify areas where it is possible to achieve the most gain in undisturbed, high-quality habitat (Figure 4) for the least amount of effort or the area with the fewest kilometres of closable roads (not highways and paved roads to houses/communities) per area (Figure 5). Therefore, for each grizzly bear unit, we calculate the habitat quality divided by the final road density post-restoration and divide that by the total cost or the restorable road density (Figure 2 and Equation 1-below).

$$\frac{\text{Habitat Gain}}{\text{Cost}} = \frac{\text{Median Habitat/Road Density Post Restoration}}{\text{Restorable Road Density}}$$

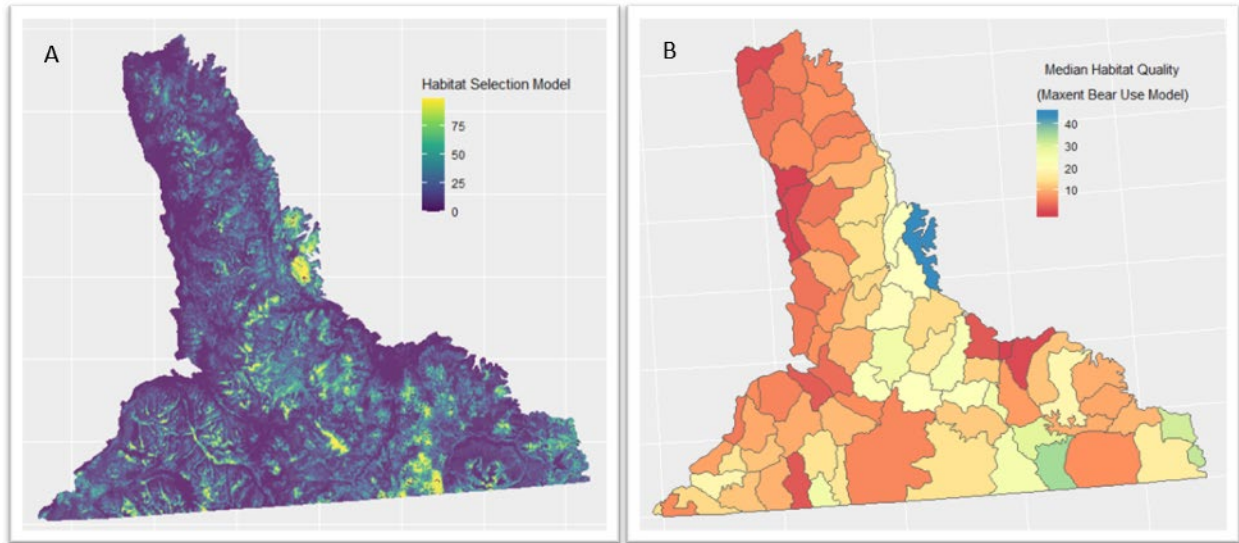


Figure 4: A) MaxEnt grizzly bear occupancy modelling within the North Cascades area of interest. Increasing habitat selection indicates areas with similar landscape characteristics selected by grizzly bears in neighbouring populations. B) The median maxent habitat quality value/km<sup>2</sup> of each grizzly bear unit.

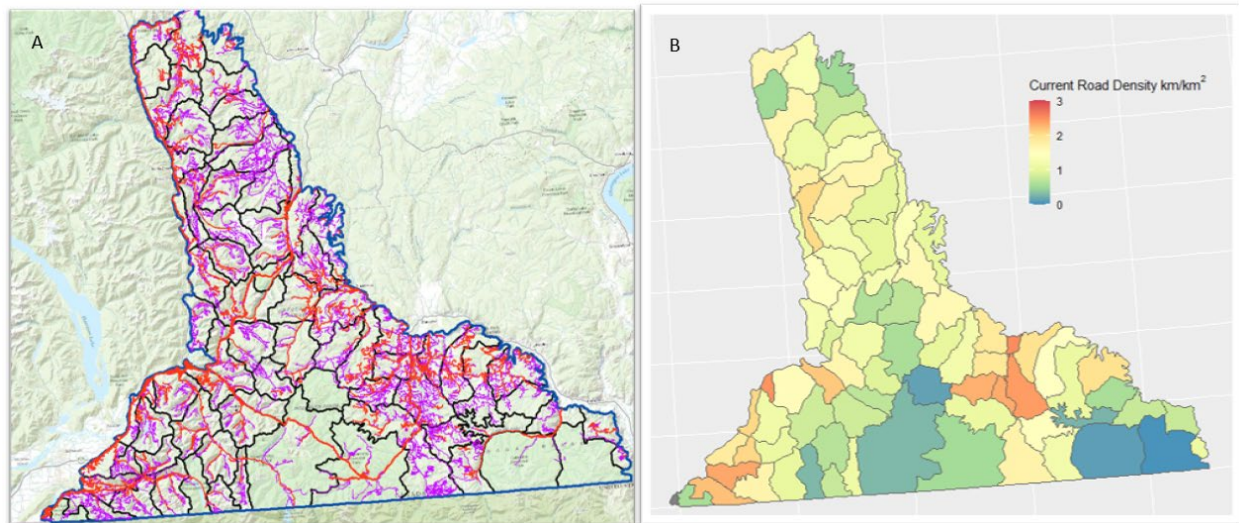


Figure 5: A) Resource (purple) and permanent or paved roads (red) in the North Cascades area of interest. B) km of roads per km<sup>2</sup> area within each grizzly bear unit.

### Priority Zones for Restoration

The tool outputs provide a ranking of grizzly bear units according to how much gain in grizzly habitat will be obtained for the lowest cost of restoration (Figure 6). In this case, many highlighted areas are already protected (stars) and may require different habitat restoration or security mitigations. Nevertheless, the tool outlines several areas to begin or continue habitat quality assessments on the ground or begin discussions with the provincial and regional governments and industry about improving habitat security via access management.

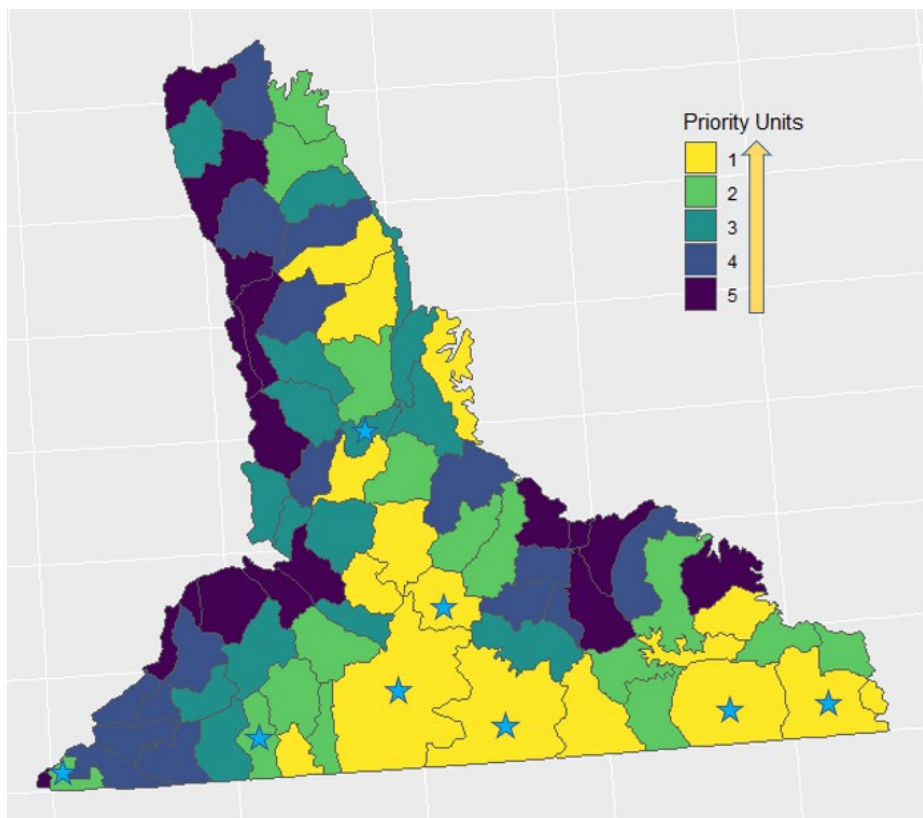


Figure 6: Priority Zones for restoration via access management and road deactivation within the North Cascades area of interest. Provincial Parks are identified by a star.

## Next Steps

The following steps are to integrate other essential metrics into this framework as either increased cost to restoration (for example, excluding agriculture areas or high-intensity recreation areas where the social cost of restoration exceeds road density) or increased conservation value (such as other species important habitats or important traditional use areas). Incorporating these values will increase the tool's utility for spatially identifying areas that may be important for grizzlies and other species. It will also help compare areas across the landscape where familiarity may vary.

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